

Long-term effects of a public school management program

Bruno Ferman¹ Lucas Finamor¹ André Portela Souza¹ Geraldo Silva Filho²

¹FGV EESP

²Brazilian Ministry of Social Development and Fight against Hunger

47 SBE

Motivation

- ▶ Challenge in developing countries: how to improve educational outcomes

Motivation

- ▶ Challenge in developing countries: how to improve educational outcomes
- ▶ Growing evidence: managerial quality in schools correlates with student outcomes.
 - Grissom and Loeb (2011), Branch et al. (2012), Coelli and Green (2012), Bloom et al. (2015), Di Liberto et al. (2015), Grissom et al. (2021)

Motivation

- ▶ Challenge in developing countries: how to improve educational outcomes
- ▶ Growing evidence: managerial quality in schools correlates with student outcomes.
 - Grissom and Loeb (2011), Branch et al. (2012), Coelli and Green (2012), Bloom et al. (2015), Di Liberto et al. (2015), Grissom et al. (2021)
- ▶ More limited evidence on the causal effects of managerial practices, mostly focusing on short-term outcomes.
 - Rosa (2015), Fryer et al. (2017), Henriques et al. (2020), Cavalcanti and Puccioni (2025)

This paper

- ▶ **Research Question:** Do improvements in school management translate into long-term outcomes?

This paper

- ▶ **Research Question:** Do improvements in school management translate into long-term outcomes?
- ▶ We leverage the randomized implementation of the Program “Jovem de Futuro” in Brazil
 - A school management program in public high schools

This paper

- ▶ **Research Question:** Do improvements in school management translate into long-term outcomes?
- ▶ We leverage the randomized implementation of the Program “Jovem de Futuro” in Brazil
 - A school management program in public high schools
- ▶ Effects of the program on
 - School progression
 - ENEM take-up and scores
 - College enrollment and graduation
 - Labor market outcomes
- ▶ Leveraging several administrative datasets, yielding a 15-year long panel at the student level

Main results

- ▶ Short term gains in school progression and proficiency

Main results

- ▶ Short term gains in school progression and proficiency
- ▶ No overall effect on college enrollment or graduation
- ▶ Positive effects on enrollment in public universities and selective majors

Main results

- ▶ Short term gains in school progression and proficiency
- ▶ No overall effect on college enrollment or graduation
- ▶ Positive effects on enrollment in public universities and selective majors
- ▶ No effect on labor market outcomes

Institutional Setting

Educational System in Brazil

- ▶ Primary: 6–14 years old, 9 grades
- ▶ Secondary: 15–17 years old, 3 grades
- ▶ Post-secondary: Majors 3–6 years.

- ▶ Mix of public and private providers:
 - Primary and Secondary: majority of enrollment is public and private outperforms public
 - Post-secondary: majority of enrollment is private, public universities are more selective and prestigious

The Jovem de Futuro Program

- ▶ Launched in 2007 by Instituto Unibanco aiming at...

"(..) strengthening the leadership and management skills of school principals and pedagogical coordinators, supporting them with data, indicators, goals, processes, training, guidance, and various materials. The objective has always been to increase the retention of all students in school and the high school completion rate, with higher levels of learning."

- ▶ Brazilian public high schools

The Jovem de Futuro Program II

- ▶ Key components:
 - Assessment to identify main issues
 - Establish an action plan with goals and indicators

The Jovem de Futuro Program II

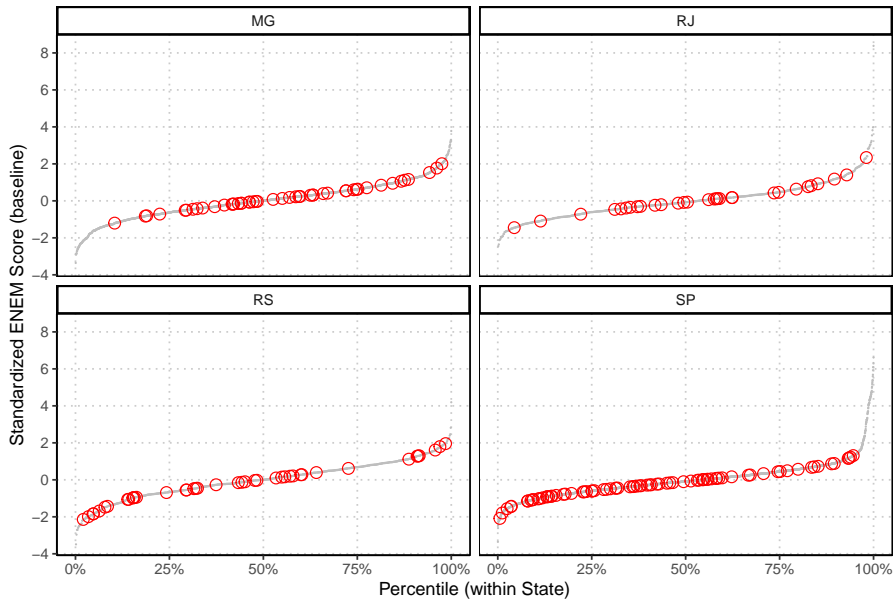
► Key components:

- Assessment to identify main issues
- Establish an action plan with goals and indicators
- In-person training focused on management and monitoring
- Visits of a supervisor + one intern (20 weekly hours)
- Resources (R\$ 100 per student/year): implementation of the action plan

The Jovem de Futuro Program III

Area	Start Year	# Strata	# Schools		
			Total	Treated	Control
MG	2008	4	48	20	28
RS	2008	25	50	25	25
RJ	2010	15	30	15	15
SP1	2010	20	40	20	20
SP2	2010	20	40	20	20
Total	-	84	208	100	108

- Experimental window: 3 years



Data

Data Sources

- ▶ **Education Census**: school and student characteristics, yearly, 2007–2022
 - ▶ **ENEM**: student-level scores and enrollment, yearly, 2009–2022
 - ▶ **Higher Education Census**: college enrollment and graduation, yearly, 2007–2022
 - ▶ **RAIS**: formal labor market outcomes, yearly, 2007–2022
-
- ▶ Linkage across datasets using student identifiers (INEP ID and CPF)
CPFs for 80% of the sample

Empirical Strategy

Empirical Strategy

We estimate:

$$Y_i = \alpha + \beta \text{Treat}_{s(i)} + \eta_{g(i)} + \gamma X_i + \delta Z_{s(i)} + \varepsilon_i$$

Where:

- ▶ Y_i : student outcome (HS progression, ENEM, college, labor market)
- ▶ $\text{Treat}_{s(i)}$: school-level treatment
- ▶ $\eta_{g(i)}$: randomization strata fixed effects
- ▶ X_i : student demographics (gender, race, age)
- ▶ $Z_{s(i)}$: baseline ENEM score + lagged outcomes
- ▶ SEs clustered at strata level

Results

School progression

	Passing 1st HS Expected Year (1)	Passing 2nd HS Expected Year (2)	Graduate HS Expected Year (3)	Graduate HS Any Year (4)	Graduate HS or EJA Any Year (5)
Treat (s.e.) [p-value]	0.009 (0.020) [0.645]	0.019 (0.018) [0.286]	0.024 (0.014) [0.087]	0.020 (0.011) [0.074]	0.016 (0.009) [0.066]
N Obs	65,435	65,435	65,435	65,435	65,435
N Schools	207	207	207	207	207
N Strata	84	84	84	84	84
Control Mean	0.678	0.490	0.410	0.503	0.604

Outcome:	Takeup	Takeup	Math	Language	Science	Humanities	Essay
Year:	Expected	Any	Expected	Expected	Expected	Expected	Expected
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Treat	0.019	0.023	0.092	0.100	0.049	0.059	-0.001
(s.e.)	(0.011)	(0.011)	(0.039)	(0.032)	(0.030)	(0.026)	(0.020)
[p-value]	[0.092]	[0.039]	[0.020]	[0.002]	[0.100]	[0.027]	[0.964]
N Obs	52,545	52,545	15,986	15,986	16,365	16,365	15,991
N Schools	207	207	207	207	207	207	207
N Strata	84	84	84	84	84	84	84
Control Mean	0.299	0.499	-	-	-	-	-

College Access

	Ever Enrolled			
	in College	in Public Universities	in Private Universities	with Affirmative Action
	(1)	(2)	(3)	(4)
Treat	0.011	0.005	0.008	0.004
(s.e.)	(0.011)	(0.003)	(0.010)	(0.002)
[p-value]	[0.307]	[0.100]	[0.437]	[0.046]
N Obs	52,545	52,545	52,545	52,545
N Schools	207	207	207	207
N Strata	84	84	84	84
Control Mean	0.399	0.040	0.377	0.023

College Quality

	Ever Enrolled by percentile				
	Below median	Above median	Above 70th	Above 80th	Above 90th
	(1)	(2)	(3)	(4)	
Treat	0.008	0.006	0.006	0.009	0.004
(s.e.)	(0.007)	(0.009)	(0.007)	(0.005)	(0.002)
[p-value]	[0.294]	[0.516]	[0.378]	[0.075]	[0.128]
N Obs	52,545	52,545	52,545	52,545	52,545
N Schools	207	207	207	207	207
N Strata	84	84	84	84	84
Control Mean	0.298	0.210	0.113	0.062	0.025

College Graduation

Years after expected HS graduation	Graduated from college		
	6	8	10
	(1)	(2)	(3)
Treat	0.002	0.001	0.003
(s.e.)	(0.003)	(0.005)	(0.007)
[p-value]	[0.533]	[0.810]	[0.630]
N Obs	52,545	52,545	52,545
N Schools	207	207	207
N Strata	84	84	84
Control Mean	0.062	0.110	0.149

(Formal) Labor Market Outcomes - I

Years after expected HS graduation	7	8	9	10
	(1)	(2)	(3)	(4)
Panel A. Outcome: Formal Employment				
Treat	−0.003	−0.006	0.000	0.001
(s.e.)	(0.006)	(0.006)	(0.005)	(0.005)
[p-value]	[0.651]	[0.321]	[0.985]	[0.858]
N Obs	52,545	52,545	52,545	52,545
N Schools	207	207	207	207
N Strata	84	84	84	84
Control Mean	0.465	0.458	0.460	0.473

(Formal) Labor Market Outcomes - II

Years after expected HS graduation	7	8	9	10
	(1)	(2)	(3)	(4)
Panel B. Outcome: Log-Wage				
Treat	-0.004	-0.001	-0.005	-0.017
(s.e.)	(0.005)	(0.006)	(0.006)	(0.008)
[p-value]	[0.413]	[0.916]	[0.419]	[0.043]
N Obs	22,993	22,585	22,805	23,297
N Schools	207	207	207	207
N Strata	84	84	84	84
Control Mean	7.396	7.352	7.370	7.430

Taking stock

- ▶ Some effects on high school progression
- ▶ Positive effects on ENEM take-up and proficiency
- ▶ No effects on overall college enrollment or graduation
- ▶ Positive effects on enrollment in public universities and selective majors
- ▶ No effects on labor market outcomes

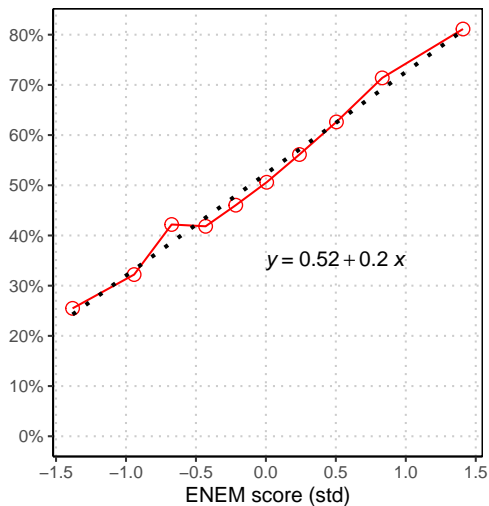
Taking stock

- ▶ Some effects on high school progression
- ▶ Positive effects on ENEM take-up and proficiency
- ▶ No effects on overall college enrollment or graduation
- ▶ Positive effects on enrollment in public universities and selective majors
- ▶ No effects on labor market outcomes

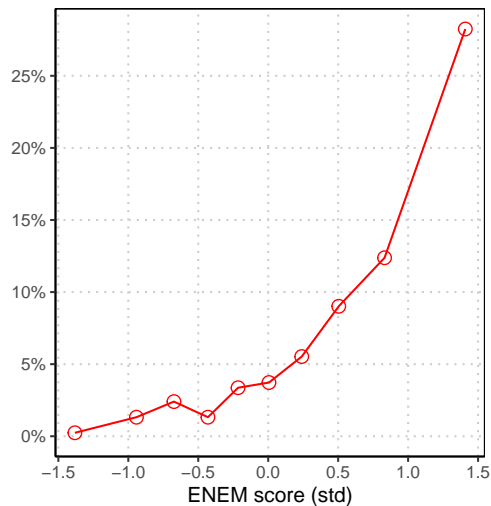
- ▶ Heterogeneity?
 - Suggestive evidence of larger effects for individuals from more affluent backgrounds and in better schools

Discussion

Discussion



(a) Total



(b) Public universities

Discussion

- ▶ College enrollment effect
 - Program increased ENEM proficiency by 7.5% sd
 - Using the control group relationship, increased the probability of college enrollment by 0.008pp

Discussion

- ▶ College enrollment effect
 - Program increased ENEM proficiency by 7.5% sd
 - Using the control group relationship, increased the probability of college enrollment by 0.008pp
 - Our main estimate: 0.006pp

Discussion

- ▶ College enrollment effect
 - Program increased ENEM proficiency by 7.5% sd
 - Using the control group relationship, increased the probability of college enrollment by 0.008pp
 - Our main estimate: 0.006pp
- ▶ To get larger long-term effects: larger short-term gains!
- ▶ For selective outcomes, more convexity: more heterogeneity in terms of baseline proficiency.

Thank you!

lucas.finamor@fgv.br

Appendix

Presentation

- ▶ Introduction
- ▶ Experiment
- ▶ Identification and Empirical Strategy
- ▶ Results
- ▶ Conclusion

Variable	Mean Treated	Mean Control	Diff	P-value
# PCs	14.662	15.419	-0.638	0.536
# Classrooms	18.280	18.694	-0.477	0.675
Has Internet	0.880	0.991	-0.118	0.005
# Staff	105.360	96.787	10.748	0.394
# Students	1577.450	1625.815	-40.944	0.519
# Students - High School	864.200	914.556	-32.547	0.454
# Students - 1st year High School	377.510	392.287	-9.071	0.665
# Classes	44.730	44.648	0.195	0.907
# Classes - High School	23.630	24.241	-0.189	0.874
# Classes - 1st year High School	10.100	9.981	0.268	0.637
Prop taking ENEM	0.474	0.463	0.019	0.312
ENEM score (std)	-0.123	-0.189	0.039	0.427